# REPORT OF THE AUDIT OF THE BOONE COUNTY SHERIFF'S SETTLEMENT - 2005 TAXES

**April 30, 2006** 



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

# AUDIT EXAMINATION OF THE BOONE COUNTY SHERIFF'S SETTLEMENT - 2005 TAXES

**April 30, 2006** 

The Auditor of Public Accounts has completed the audit of the Sheriff's Settlement - 2005 Taxes for Boone County Sheriff as of April 30, 2006. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

## **Financial Condition:**

The Sheriff collected taxes of \$92,755,854 for the districts for 2005 taxes, retaining commissions of \$2,579,319 to operate the Sheriff's office. The Sheriff distributed taxes of \$89,618,314 to the districts for 2005 Taxes. Taxes of \$658 are due to the districts from the Sheriff and refunds of \$517 are due to the Sheriff from the taxing districts.

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

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# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
John R. Farris, Secretary
Finance and Administration Cabinet
Honorable Gary W. Moore, Boone County Judge/Executive
Honorable Michael A. Helmig, Boone County Sheriff
Members of the Boone County Fiscal Court

## Independent Auditor's Report

We have audited the Boone County Sheriff's Settlement - 2005 Taxes as of April 30, 2006. This tax settlement is the responsibility of the Boone County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Boone County Sheriff's taxes charged, credited, and paid as of April 30, 2006, in conformity with the modified cash basis of accounting.



TELEPHONE 502.573.0050 FACSIMILE 502.573.0067 To the People of Kentucky
Honorable Ernie Fletcher, Governor
John R. Farris, Secretary
Finance and Administration Cabinet
Honorable Gary W. Moore, Boone County Judge/Executive
Honorable Michael A. Helmig, Boone County Sheriff
Members of the Boone County Fiscal Court

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated December 7, 2006 on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

Audit fieldwork completed - December 7, 2006

# BOONE COUNTY MICHAEL A. HELMIG, SHERIFF SHERIFF'S SETTLEMENT - 2005 TAXES

April 30, 2006

Charges	C	ounty Taxes	Тох	Special xing Districts	<b>S</b> o	thool Taxes	c	tate Taxes
Charges		Junty Taxes	<u> 1 a a</u>	Allig Districts		noor raxes		tate Taxes
Real Estate	\$	7,411,512	\$	15,773,146	\$	41,488,337	\$	10,226,457
Tangible Personal Property	4	1,708,721	Ψ	5,801,966	Ψ	6,222,278	Ψ	3,432,174
Intangible Personal Property		-, ,		2,002,500		-,,-		1,225,606
Increases Through Exonerations		84,117		176,246		427,599		148,852
Omitted Taxes		21,554		29,260		106,147		30,309
Franchise Corporation		546,650		1,185,911		2,247,732		,
Additional Billings		14,930		30,922		56,389		4,614
Limestone, Sand, and Mineral Reserves		910		2,421		4,935		1,255
Leasehold/Prior Year								1,232
Penalties		29,224		55,514		157,025		43,327
Adjusted to Sheriff's Receipt		56		16		53		(52)
Gross Chargeable to Sheriff		9,817,674		23,055,402		50,710,495		15,113,774
Credits								
Exonerations		373,944		079 192		1 201 126		255 114
Discounts		152,913		978,183 355,200		1,391,126 805,470		355,114 254,719
Delinquents:		132,913		333,200		803,470		234,/19
Real Estate		59,033		129,211		358,836		81,403
Tangible Personal Property		8,226		129,211		29,636		24,298
Intangible Personal Property		0,220		17,400		27,030		8,537
Uncollected/Delinquent Franchises		64,027		144,566		258,009		0,557
Omitted Bills - Uncollected		1,270		2,869		8,667		1,775
Additional Bills - Uncollected		12,067		23,052		38,695		1,179
			•					
Total Credits		671,480		1,652,547		2,890,439		727,025
Taxes Collected		9,146,194		21,402,855		47,820,056		14,386,749
Less: Commissions *		389,001		622,193		956,401		611,724
Less. Commissions		307,001		022,173		750,401	-	011,724
Taxes Due		8,757,193		20,780,662		46,863,655		13,775,025
Taxes Paid		8,673,173		20,687,648		46,576,834		13,680,659
Refunds (Current and Prior Year)		83,940		93,120		286,668		94,352
Due Districts or (Refunds								
Due Sheriff) as of				**		***		
Completion of Fieldwork	\$	80	\$	(106)	\$	153	\$	14

<sup>\*, \*\*,</sup> and \*\*\* See Next Page

BOONE COUNTY MICHAEL A. HELMIG, SHERIFF SHERIFF'S SETTLEMENT - 2005 TAXES April 30, 2006 (Continued)

# \* Commissions:

10% on \$ 10,000 4.25% on \$ 36,081,842 2% on \$ 47,820,056 1% on \$ 8,843,956

# \*\* Special Taxing Districts:

Library District	\$ 64
Health District	(96)
Extension District	(52)
Walton Fire District	40
Hebron Fire District	67
Burlington Fire District	(112)
Petersburg Fire District	(2)
Verona Fire District	(15)

# Due Districts or

(Refunds Due Sheriff) \$ (106)

# \*\*\* School Taxing Districts:

Common School Districts Graded School Districts		(240) 393
Total Due Districts	\$	153

# BOONE COUNTY NOTES TO FINANCIAL STATEMENT

April 30, 2006

## Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

# B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

### Note 2. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

BOONE COUNTY NOTES TO FINANCIAL STATEMENT April 30, 2006 (Continued)

Note 2. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of April 30, 2006, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Tax Collection Period

### **Property Taxes**

The real and personal property tax assessments were levied as of January 1, 2005. Property taxes were billed to finance governmental services for the year ended June 30, 2006. Liens are effective when the tax bills become delinquent. The collection period for these assessments was September 30, 2005 through April 30, 2006.

Note 4. Interest Income

The Boone County Sheriff earned \$49,358 as interest income on 2005 taxes. The Sheriff distributed the appropriate amount to the school district as required by statute, and the remainder is to be used to operate the Sheriff's office.

Note 5. Sheriff's 10% Add-On Fee

The Boone County Sheriff collected \$170,268 of 10% add-on fees allowed by KRS 134.430(3). This amount is to be used to operate the Sheriff's office.

Note 6. Advertising Costs And Fees

The Boone County Sheriff collected \$10,881 of advertising costs and advertising fees allowed by KRS 424.330(1) and KRS 134.440(2). Since the Sheriff pays for the advertising cost, he transferred the collections to the fee account to be used to operate the Sheriff's office.

Note 7. Unrefundable Duplicate Payments And Unexplained Receipts Should Be Escrowed

The Sheriff should deposit any unrefundable duplicate payments and unexplained receipts in an interest-bearing account. According to KRS 393.110, the Sheriff should properly report annually to the Treasury Department any unclaimed moneys. After three years, if the funds have not been claimed, the funds should be submitted to the Kentucky State Treasurer. For the 2005 taxes, the Sheriff had \$684 in unrefundable duplicate payments and unexplained receipts. Therefore, the Sheriff should send a written report to the Treasury Department.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Gary W. Moore, Boone County Judge/Executive Honorable Michael A. Helmig, Boone County Sheriff Members of the Boone County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Boone County Sheriff's Settlement - 2005 Taxes as of April 30, 2006, and have issued our report thereon dated December 7, 2006. The Sheriff prepares his financial statement in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Boone County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Boone County Sheriff's Settlement -2005 Taxes as of April 30, 2006 is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

This report is intended solely for the information and use of management and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed - December 7, 2006